Considerations for Distribution of Child Support / Accounting Systems for Tribes

Introduction

Under federal Welfare Reform legislation, some Tribes in Washington State have chosen to operate their own TANF programs. DSHS and the Tribes have worked together to negotiate operational agreements, that include the transfer of existing State TANF cases within their service area to the Tribe.

For each State TANF case, the Division of Child Support (DCS) has at least one corresponding child support case. The Tribes can choose to require an assignment for custodial parents who receive Tribal TANF, and request DCS collect and forward child support payments to them for these families. Tribes have more flexibility around child support assignment and distribution issues that the States because of prescriptive federal regulations for state child support programs.

Many of the families receiving Tribal TANF have received state TANF in the past. It is important for the Tribes to understand the regulations the state must follow to the extent that they will impact the Tribe and affect its decisions. A few of these considerations are listed below.

Assignment

What child support does the family assign to the Tribe? Child support debts that may be available for assignment are:

- Current Support owed for months the family receives Tribal TANF
- Child support arrears owed to the family for months since they received TANF in another State or jurisdiction

All child support that would be received by the family, including support that was temporarily assigned¹

Bank Accounts

The structure of the bank accounts determines the balancing structure. A depository account can be set up and balanced before funds are transferred to another account. The alternative is to have the funds deposited directly into a main account.

DCS sends child support payments to Tribes via Electronic Funds Transfer (EFT). The Tribe needs to complete an Authorization for Receipt of Electronic Funds Transfer form,

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¹ Beginning 10/1/1997, child support owed to the family when they begin receiving State TANF funds is assigned to the State temporarily. A temporary assignment means that the State will keep any money collected against temporary arrears while the family is on TANF. After the family has gone off State TANF, funds collected against temporary arrears will be sent to the family, except for IRS payments, which are required to be kept by the State and shared with the federal government.

in order to give DCS authorization to transfer funds to the Tribe's bank account. When a child support payment is transferred to the Tribe, DCS electronically notifies the Tribe of child support deposits by sending an email to the Tribal program.

Computerization

To what extent will the records be maintained in a spreadsheet or database software program? This will determine many of the procedures and processes that will be used.

Design of Payment Identifiers for Tracking Payments

A payment identifier that is well-designed will make tracking any errors or problems much easier. A combination of a six digit date and a unique number or letter combination will allow easy access to payment information.

TANF Payment System Interface

- To distribute or post the child support payments correctly, the person or system processing the payment must be aware of the current and former Tribal TANF status of the individuals involved in the cases.
- The interface or the information from both systems should allow for a comparison of the TANF expenditures for the family against the child support collected and/or assigned to the Tribe.
- Many Tribal TANF Programs have agreements and/or procedures developed between tribal accounting and tribal TANF case managers to address these issues.

Distribution Algorithm Among Non-Custodial Parent's Cases

An NCP (Non-Custodial Parent) may have more than one Custodial Parent (CP) with a Tribal TANF case. If an NCP has more than one case within the Tribe, will the Tribe split payments between the cases or apply the payments based on DCS's distribution? DCS has an algorithm to split payments proportionately between cases which belong to the same NCP.

Example 1: NCP has two cases with DCS. DCS collects \$300 child support. Case one is owed \$200 per month for current support. Case two is owed \$400 per month.

| | Current Owed | % of Current | Current Paid |
|--------|--------------|--------------|--------------|
| Case 1 | \$100 | 25% | \$75 |
| Case 2 | \$300 | 75% | \$225 |

Example 2: NCP has two cases. DCS collects \$700 child support. Case one is owed \$200 per month for current support and \$1000 arrears. Case two is owed \$100 for current support and \$3000 arrears.

| Current | Current | Arrears | % of total | Arrears | Total Paid |
|---------|---------|---------|------------|---------|------------|
| Owed | Paid | Owed | Arrears | Payment | to Case |

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| Case 1 | \$200 | \$200 | \$1000 | 25% | \$100 | \$300 |
|--------|-------|-------|--------|-----|-------|-------|
| Case 2 | \$100 | \$100 | \$3000 | 75% | \$300 | \$400 |

An NCP may have an arrears debt that is permanently assigned² (also called DSHS arrears) to Washington, or another state, because of a previous TANF grant. In this case, DCS will distribute the payments proportionately between the arrears debts on all of the cases³.

Example 3: DCS receives \$600. NCP has two cases. Case one is a Tribal TANF case owed \$200 current support and \$1000 arrears. The second case is a State TANF arrears case owed \$3000 in DSHS arrears.

| | Current | Current | Arrears | % of Total | Arrears | Total paid |
|--------|---------|---------|---------|------------|---------|-------------|
| | Owed | Paid | Owed | Arrears | Payment | to the Case |
| Case 1 | \$200 | \$200 | \$1000 | 25% | \$100 | \$300 |
| Case 2 | \$0 | \$0 | \$3000 | 75% | \$300 | \$300 |

Nonassistance Distribution of Child Support for Former Tribal TANF recipients

Will the Tribe continue to receive the child support payments and pass them through to the family when they leave TANF (both Tribal and State)? When Tribal TANF terminates, most Tribes have elected for DCS to send current support directly to the custodial parent (rather than sending it to the Tribe to forward to the custodial parent). Either way, the custodial parent, if they choose, has the right to apply directly to DCS for child support services.

If the Tribe chooses to pass through child support payments to nonassistance recipients, they must decide how the various types of arrears will be paid. The Tribal Assignment will determine which arrears are paid to the family and which are retained by the Tribe.

For states, the assignment and algorithm is contained in federal regulation. For payments other than IRS payments, Washington State pays current support first, then all nonassistance (NA) debt, then all temporarily assigned arrears, then DSHS (permanently assigned) arrears. The Temporarily Assigned Arrears payments (Except IRS), will be sent to the family.

Example 4: DCS receives a payment of \$700 for a former TANF case. Current support is \$100, nonassistance arrears (accrued since TANF closed) are \$100, Temporary Arrears are \$300 and DSHS arrears are \$200.

| Current | NA Arrears | Temp Arrears | DSHS | Total Paid | Amount Sent |
|---------|------------|--------------|--------------|------------|-------------|
| Paid | Paid | Paid | Arrears Paid | | to Family |
| \$100 | \$100 | \$300 | \$200 | \$700 | \$500 |

² Permanently Assigned Arrears accrue two ways. If the family began receiving State AFDC or TANF before 10/1/1997, any support owed to them for months before the grant opened is Permanently Assigned. In addition, support which accrues for months the family receives State AFDC or TANF is also Permanently Assigned.

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³ DCS uses the total arrears owed on the case, without regard to the assignment of the arrears.

Exception Processes

Every payment system needs a way to handle problems or payments which do not fit into the normal pattern.

- Payments which cannot be directly applied to a case: This can include payments
 which do not have adequate identification or cannot be matched up with a case. It
 also includes payments which over pay the case and payments that need special
 handling.
- Misapplied Payments: These payments need to be reversed from the incorrect case so they can be applied to the correct case.
- What will happen if DCS receives a payment, sends it to the Tribe and the payment must be returned to DCS? This happens because of a wide variety of circumstances, such as dishonored checks from the NCP, IRS Payments which must be returned to the IRS and human error.
- What procedures will be used to replace lost and stolen checks?

Reporting Requirements

Data regarding the total amount of child support received and kept by the Tribe or sent to the family should be maintained to meet internal and external reporting requirements. Federal reporting requirements for child support payments may be more stringent for Tribes who operate their own child support (IV-D) programs. An efficient reporting system may ease the transition, if the Tribe chooses to run a IV-D program in the future.

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